

## Time to improve the inflation target?

Handelsbanken 3 December

Deputy Governor Per Jansson



### My messages

- Be careful about making major changes to Swedish economic policy frameworks!
- Flexible inflation targeting policy should also be the basis in the future
- Some improvements are worth seriously considering, however
  - The target variable
  - Interval surrounding the target

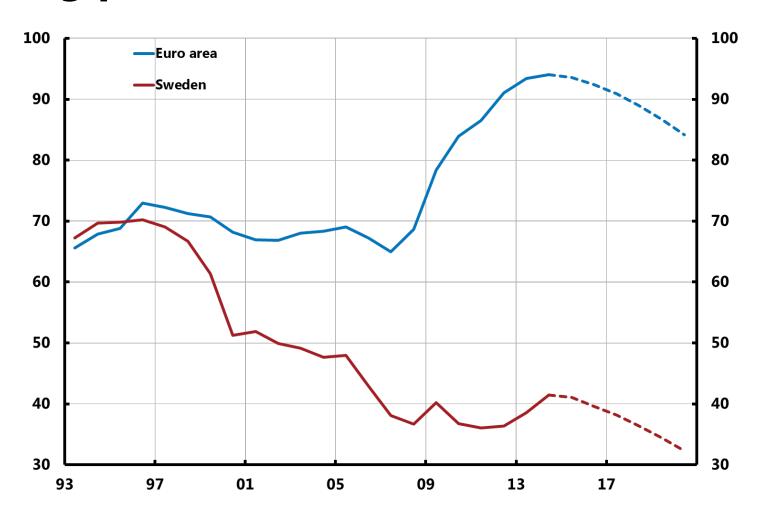
### Reforms after the 1990s crisis provided stability



- The Lindbeck Commission 1993: "System failure"
  - Systematically overly expansionary economic policy
- Fiscal policy
  - Framework with an amended budget process
- Monetary policy
  - Inflation target, independent Riksbank
- Wage formation
  - Industrial Agreement, industry plays normative role in wage formation



### Strong public finances fundamental







#### **Inflation and GDP growth**

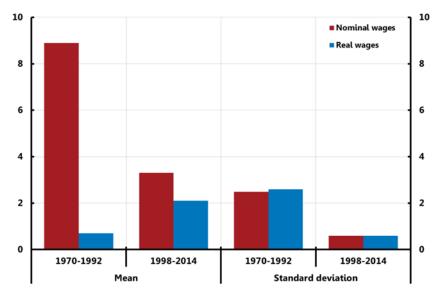
1995-201503

1970(1981)-1994

Mean

# 6 GDP CPIF 6

### Nominal and real wage increases



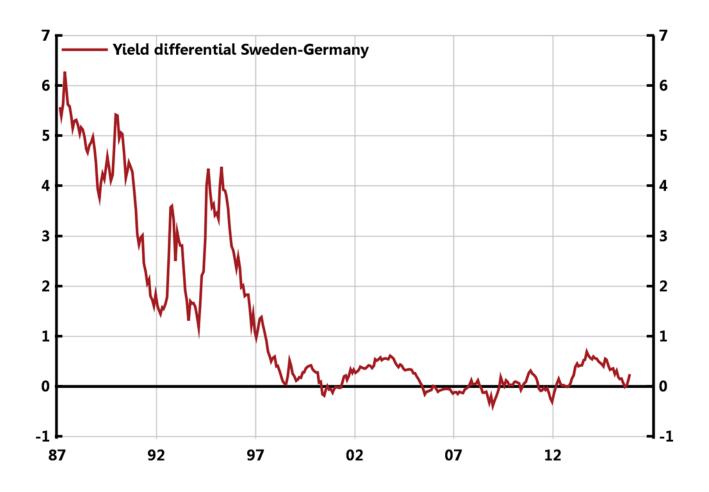
Standard deviation

1995-201503

1970(1981)-1994

### High level of confidence in the Swedish economy internationally







### Will not be raised

- Level of the inflation target
  - Recently discussed by Flodén and Skingsley, among others
- Monetary policy and financial imbalances
- Alternatives to inflation targeting (for ex. nominal GDP targeting)
- Important however to follow the international debate!
  - Avoid home-grown solutions that we may regret

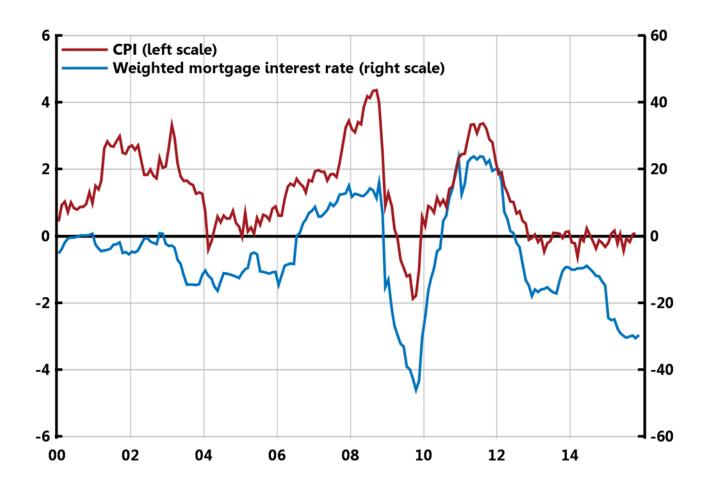


### The target variable

- CPI from the beginning of 1993
  - Well-known measure
  - Large part of households' consumption
  - Published regularly
- A problem, however: Major direct impact of interest rate changes in "the wrong direction"
- Other measures have guided interest rate decisions:
  "On-target CPIF inflation on average leads to on-target CPI inflation"

### Interest rate changes have a direct impact on CPI inflation







### The target variable

- CPI from the beginning of 1993
  - Well-known measure
  - Large part of households' consumption
  - Published regularly
- A problem, however: Major direct impact of interest changes in "the wrong direction"
- Other measures have guided interest rate decisions:
  "CPIF inflation of 2 per cent will lead to CPI inflation on target on average"

### Swedish CPI inflation relatively unique



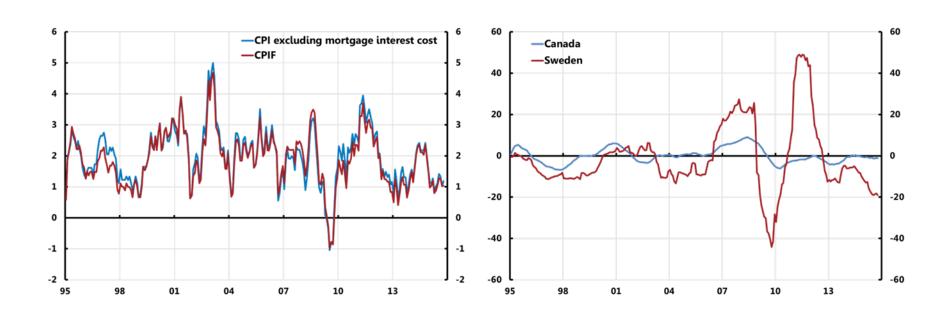
- Housing costs: Cost calculation in which interest rates weigh heavily
- Less impact of interest rates in most other countries
  - USA, Norway rental equivalent approach
  - Euro area, United Kingdom HICP (operating costs only)
  - Australia, New Zealand net acquisition approach
- Canada has similar method to Sweden on paper, but...





#### **Inflation in Canada**

#### **Interest expenditure**



### Not a new phenomenon - but major differences since the crisis







### Problems with CPI as a target index

- Misleading image of state of the Swedish economy
- CPI inflation has long been far from the target
  - Risk of reduced confidence in the inflation target
    - "Does stabilisation of CPIF inflation lead to stabilisation of CPI inflation?"
  - Risk of instability in terms of wage formation
    - Extremely low CPI inflation followed by unusually high CPI inflation
    - Major fluctuations in the focus on current CPI inflation



### "Deflation!"





#### Deflation ny blåslampa på Riksbanken

Sverige har nu deflation, visar SCE:s senaste siffror. Konsumentpriserna sjönk med 0,2 procent från september till oktober. De oväntade siffrorna ökar förväntningarna på en räntesänkning från Riksbanken. (TT)

TT/SvD, November 2013

SvD, December 2014







Financial Times October 2014

SIX/Affärsvärlden juli 2015

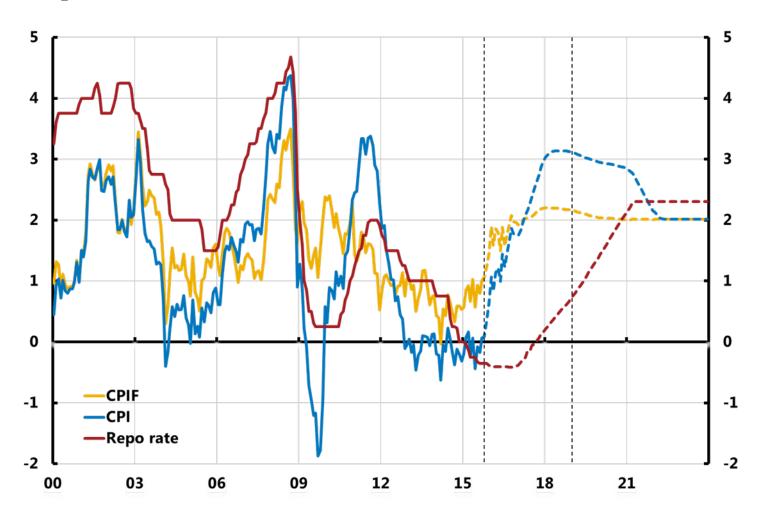


### Problems with CPI as a target index

- Misleading image of state of the Swedish economy
- CPI inflation far from the target for a long time
  - Risk of reduced confidence in the inflation target
    - "Does stabilisation of CPIF inflation really lead to stabilisation of CPI inflation?"
  - Risk of instability in wage formation
    - Extremely low CPI inflation followed by unusually high CPI inflation
    - Problems with major focus on current CPI inflation

### **CPI inflation in the future - an example**







### Interval surrounding the target

- Tolerance band ± 1 percentage point introduced at the same time as the target in 1993
- Removed in 2010
  - No practical function, "major deviations natural part of monetary policy"
- Sufficiently long time to evaluate the removal
  - Did the band really not fulfil any function?



### Tolerance band or target range?

- Tolerance band: 2 per cent point target, but 1-3 per cent can be "tolerated" in the event of unforeseen events
- Target range: 1 or 3 per cent as good as 2 per cent
- The Swedish debate is mainly about the target range: "The Riksbank does not need to aim for 2 per cent, risks linked to a very expansionary policy can be avoided"



### **Current Swedish debate about the range**

- Monetary policy not rigidly fixated on 2 per cent
- Rather: Long period below the target, falling long-term inflation expectations
- Difficult to counteract future recessions if expectations get stuck at a level that is too low
  - See international debate on raising the inflation target
- Neither a target range nor tolerance band would have led to a notably different monetary policy



#### Reasons to reintroduce the band

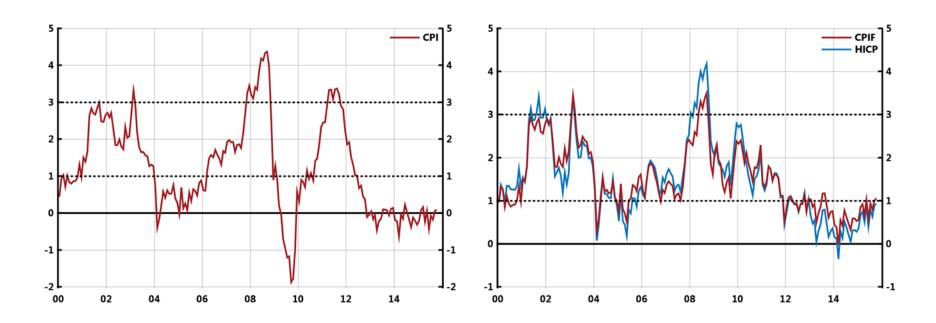
- Tolerance band useful for illustrating uncertainty surrounding monetary policy and reminding people that the Riksbank cannot fine-tune the economy and inflation
- Band should have a practical significance
  - Special report (see Bank of England's open letter)
- Important to match the target variable and the band

## Tolerance band of 1-3 per cent would have been better suited to CPIF and HICP



**CPI** 

#### **CPIF and HICP**





### Time to improve the inflation target?

- Be careful about making major changes to Swedish economic policy frameworks!
- Flexible inflation targeting also best approach in the future
- Some improvements should be seriously considered, however
  - The target variable: Replace CPI inflation with CPIF or HICP inflation
  - Band: Reintroduce a tolerance band